

105TH CONGRESS }
1st Session

SENATE

{ REPORT
105-31

ALLOCATION TO SUBCOMMITTEES
OF BUDGET TOTALS
from the
CONCURRENT RESOLUTION
for
FISCAL YEAR 1998



Submitted pursuant to sections 302(b) and 602(b) of the
Congressional Budget Act of 1974, as amended

BY THE
COMMITTEE ON APPROPRIATIONS
U.S. SENATE

JUNE 19, 1997.—Ordered to be printed

U.S. GOVERNMENT PRINTING OFFICE

41-498 cc

WASHINGTON : 1997

ALLOCATION TO SUBCOMMITTEES OF BUDGET TOTALS
FROM THE CONCURRENT RESOLUTION, FISCAL YEAR
1998

JUNE 19, 1997.—Ordered to be printed

Mr. STEVENS, from the Committee on Appropriations,
submitted the following

REPORT

The Committee on Appropriations submits the following report pursuant to sections 302(b)(1) and 602(b)(1) of the Congressional Budget Act of 1974, as amended.

The Budget Act requires that as soon as practicable after a concurrent resolution on the budget is agreed to, the Committee on Appropriations shall submit to the Senate a report subdividing among its subcommittees the new budget authority and total outlays allocated to the Committee in the joint explanatory statement accompanying the conference report on such resolution. The conference report on the concurrent resolution for fiscal year 1998 (H. Con. Res. 84) was agreed to by Congress on June 5, 1997.

AMOUNTS CONTAINED IN THE BUDGET RESOLUTION

Pursuant to sections 302(a)(2) and 602(a)(2) of the Congressional Budget Act of 1974, as amended, the joint explanatory statement accompanying the conference report on the concurrent resolution on the budget for fiscal year 1998 (H. Rept. 105-116) contains several allocations and suballocations to the Senate Committee on Appropriations.

In summary, the Committee received an allocation comprised as follows:

[In millions of dollars]

Category	Budget authority	Outlays
Defense discretionary	269,000	266,823
Nondefense discretionary	242,457	279,117
Mandatory	277,312	278,725
Subtotal	788,769	824,665
Violent crime reduction	5,500	3,592
Total	794,269	828,257

Note.—Detail may not add to totals due to rounding.

The Committee notes that, under the terms of several sections of title II of the budget resolution, the chairman of the Committee on the Budget may increase the 602(a) allocation of the Committee on Appropriations if certain conditions relating to funding of specific programs are met. These provisions address such items as: funding for the International Monetary Fund (sec. 202); housing assistance under section 8 of the United States Housing Act of 1937 (sec. 203); selected land acquisitions and exchanges (sec. 205); arrearages for international organizations, international peacekeeping, and multilateral development banks (sec. 206); intercity passenger rail (secs. 207 and 207A); mass transit (sec. 208); and highways (sec. 209).

In addition, an upward adjustment for funding of continuing disability reviews is provided for under the terms of section 103 of Public Law 104–121 and section 211(d)(5) of the welfare reform bill (Public Law 104–193). The Committee notes that since enactment of these two provisions the Congressional Budget Office and the Office of Management and Budget have made a change in the scoring treatment of this program.

EMERGENCY RESERVE SUBCOMMITTEE

The Committee has established a 14th subcommittee, the Emergency Reserve Subcommittee. The Balanced Budget Agreement recently fashioned by the congressional leadership and the administration does not mandate an emergency reserve to provide for unforeseen contingencies. Rather, the negotiators assumed that such contingencies would be funded outside the discretionary budget totals, through use of the authority of section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended. Such an assumption is not consistent with recent congressional sentiment and action—which call for all emergency funding to be paid for within the discretionary totals of the budget resolution.

Consequently, the Committee believes that it would be prudent to provide such a reserve in the initial Committee allocation. First, it is unlikely that Congress and the administration will be able to identify and mutually support the rescission of large balances on unobligated funds in fiscal year 1998, as was accomplished in the fiscal year 1997 supplemental appropriations and rescissions bill. Those balances are now gone. Second, the Committee is cognizant of the deleterious programmatic effects of financing emergencies through across-the-board reductions, particularly if the need arises late in the fiscal year.

ALLOCATIONS TO SUBCOMMITTEES OF DIRECT SPENDING

Section 302(b)(1)(B) of the Budget Act, requires that the Committee subdivide its allocation of budget authority and outlays to subcommittees between controllable and other amounts. For the purposes of this section, amounts listed as mandatory are not controllable. Section 602(b)(1) requires that the Committee subdivide its allocation of budget authority and outlays for discretionary spending consistent with the budget resolution—among its subcommittees. The following table sets forth by subcommittee, in conformance with the above sections of the Budget Act and section 201 of the budget resolution, the Committee allocations of budget authority and outlays:

SUBCOMMITTEE ALLOCATIONS FOR FISCAL YEAR 1998

[In millions of dollars]

Subcommittee	Defense		Nondefense		Violent crime reduction fund		Mandatory		Total	
	Budget authority	Outlays	Budget authority	Outlays	Budget authority	Outlays	Budget authority	Outlays	Budget authority	Outlays
Agriculture, Rural Development, and Related Agencies .....	.....	.....	13,748	14,167	.....	.....	35,048	35,205	48,796	49,372
Commerce, Justice, State, Judiciary	297	322	25,388	25,472	5,225	3,401	522	532	31,432	29,727
Defense	246,648	244,252	.....	7	.....	.....	197	197	246,845	244,456
District of Columbia .....	.....	.....	805	479	.....	.....	.....	.....	805	479
Energy and Water Development	12,143	11,977	9,039	8,880	.....	.....	.....	.....	21,182	20,857
Foreign Operations .....	.....	.....	13,200	13,083	.....	.....	44	44	13,244	13,127
Interior and Related Agencies .....	.....	.....	13,000	13,472	.....	.....	55	50	13,055	13,522
Labor, Health and Human Services, and Education .....	.....	.....	79,197	75,779	144	64	206,611	209,167	285,952	285,010
Legislative Branch .....	.....	.....	2,347	2,337	.....	.....	92	92	2,439	2,429
Military Construction	9,183	9,985	.....	.....	.....	.....	.....	.....	9,183	9,985
Transportation and Related Agencies .....	.....	59	12,057	36,893	.....	.....	698	665	12,755	37,617
Treasury and General Government .....	.....	.....	12,501	12,269	131	127	12,713	12,712	25,345	25,108
VA, HUD, and Independent Agencies	129	128	60,065	76,154	.....	.....	21,332	20,061	81,526	96,343
Emergency reserve	600	100	1,110	125	.....	.....	.....	.....	1,710	225
Total	269,000	266,823	242,457	279,117	5,500	3,592	277,312	278,725	794,269	828,257

COMPLIANCE WITH PARAGRAPH 7(C), RULE XXVI OF THE
STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, the Committee en bloc ordered reported the 602(b) allocation, subject to amendment, and granted authority for revisions to allocations as necessary, by a recorded vote of 27–0, a quorum being present. The vote was as follows:

Yeas	Nays
Chairman Stevens	
Mr. Cochran	
Mr. Domenici	
Mr. Bond	
Mr. Gorton	
Mr. McConnell	
Mr. Burns	
Mr. Shelby	
Mr. Gregg	
Mr. Bennett	
Mr. Campbell	
Mr. Craig	
Mr. Faircloth	
Mrs. Hutchison	
Mr. Byrd	
Mr. Inouye	
Mr. Hollings	
Mr. Leahy	
Mr. Bumpers	
Mr. Lautenberg	
Mr. Harkin	
Ms. Mikulski	
Mr. Reid	
Mr. Kohl	
Mrs. Murray	
Mr. Dorgan	
Mrs. Boxer	